## Public Document Pack



NEWCASTLE
UNDER LYME
BOROUGH COUNCIL

## PLEASE NOTE THAT PRAYERS WILL BE HELD AT 6.50PM BEFORE THE COMMENCEMENT OF THE BUSINESS OF THE COUNCIL. <br> THE MAYOR REQUESTS THAT ANY MEMBER WISHING TO PARTICIPATE IN PRAYERS BE IN ATTENDANCE IN THE COUNCIL CHAMBER BY NO LATER THAN 6.45PM.

## Dear Sir/Madam

You are summoned to attend the meeting of the Annual Council of Newcastle-under-Lyme to be held in the Council Chamber, Civic Offices, Merrial Street, Newcastle-under-Lyme, Staffordshire, ST5 2AG on Wednesday, 18th May, 2016 at 7.00 pm.

## SUPPLEMENTARY AGENDA

## BUSINESS

12a Appointment of Committees, Chairs and Vice-Chairs 2016/2017 (Pages 5-18)
13a Appointments of Representatives on Outside Bodies 2016/2017.

Yours faithfully


Chief Executive

## NOTICE FOR COUNCILLORS

## 1. Fire/Bomb Alerts

In the event of the fire alarm sounding, leave the building immediately, following the fire exit signs. Do not stop to collect personal belongings, do not use the lifts.

Fire exits are to be found either side of the rear of the Council Chamber and at the rear of the Public Gallery.

On exiting the building Members, Officers and the Public must assemble at the car park at the rear of the Aspire Housing Office opposite to the Civic Offices. DO NOT re-enter the building until advised to by the Controlling Officer.

## 2. Attendance Record

Please sign the Attendance Record sheet, which will be circulating around the Council Chamber. Please ensure that the sheet is signed before leaving the meeting.

## 3. Mobile Phones

Please switch off all mobile phones before entering the Council Chamber.

## 4. Tea/Coffee

Refreshments will be available at the conclusion of the meeting, or in the event of a break occurring, during that break.

## 5. Notice of Motion

A Notice of Motion other than those listed in Standing Order 19 must reach the Chief Executive ten clear days before the relevant Meeting of the Council. Further information on Notices of Motion can be found in Section 5, Standing Order 20 of the Constitution of the Council.


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## APPOINTMENT OF COMMITTEES, CHAIRS AND VICE-CHAIRS 2016/2017

## Submitted by: Democratic Services Manager

## Ward(s) affected: <br> All

## Purpose of the Report

To appoint to committees, and to appoint chairs and vice-chairs for 2016/17.

## Recommendations

(1) That the membership of committees for $2016 / 2017$ be appointed in accordance with the attached nominations;
(2) That the chairs and vice-chairs of committees for $2016 / 2017$ be appointed in accordance with the attached nominations;
(3) That the terms of reference and delegations to committees be as set out in the council's constitution
(4) That substitutes not be appointed for the Planning Committee until there has been further consideration of this matter by the Constitution Review Working Group.

## Reasons

Section 102 of the Local Government Act 1972 gives local authorities the power to appoint committees for the purpose of discharging functions in pursuance of arrangements made under section 101 (arrangements for discharge of functions by local authorities). Committees are appointed under this power for the "effective and convenient discharge of the authority's nonexecutive functions". Part 1A of the Local Government Act 2000 (updated by the Localism Act 2011) states that executive arrangements by a local authority must include provision for the appointment by the authority of one or more scrutiny committees. Section 6 of the Licensing Act 2003 requires each licensing authority to establish a licensing committee consisting of at least ten, but not more than fifteen, members of the authority to discharge the majority of its functions under that legislation.

## 1. Background

1.1 The Local Government and Housing Act 1989 ("the 1989 Act") imposes political proportionality requirements in respect of the appointment of committees (other than the Executive).
1.2 Specifically, section 15 of the Act requires that four principles be followed in allocating committee seats:-
(a) All seats on a committee cannot be allocated to the same political group;
(b) The majority of the seats on each committee should be allocated to the political group holding the majority of seats on the council;
(c) Subject to (a) and (b) above, the number of seats on the total of all the ordinary committees of the council allocated to each political group should bear the same proportion to the proportion of their seats on the council;
(d) Subject to (a), (b) and (c) above, the number of seats on each ordinary committee of the council allocated to each political group should bear the same proportion to the proportion of their seats on the council.
1.3 In order to fulfil these requirements in the order stated, and particularly to achieve the best fit of requirement (d) while maintaining requirement (c), it is usual for a small number of manual adjustments to be required to the allocations for individual committees.
1.4 Under Council Procedure Rule 3, the council also appoints chairs and vice-chairs of committees at its annual meeting.
1.5 Government advice on Scrutiny Committees suggests that local authorities might consider it appropriate to have all or some of these committees chaired by members outside the majority group.
2. Issues
2.1 There are some potential issues in the way committees are constituted which can hinder an authority's ability to fulfil the requirements of the 1989 Act.
2.2 If a committee has an even number of seats, depending on the size of the majority, this can effectively prevent the fulfilling of requirement (b) without grossly distorting the allocation and adversely affecting the ability to fulfil the other requirements. For this reason it is best practice for committees to have an odd number of seats.
2.3 Certain sizes of committee can lead to the necessity to make a large number of manual adjustments to the allocations on those committees to achieve overall proportionality (requirement (c)). This, in turn, distorts the ability to achieve a closeness of fit to requirement (d) in respect of the individual committees. For this reason it is best practice to avoid certain numbers of seats on individual committees, although these numbers will vary depending on the overall number of seats on an authority and how these are divided up between the political groups.
2.4 Section 16(2A) of the 1989 Act (inserted by Regulation 16 of the Local Government (Committees and Political Groups) Regulations 1990) provides that each independent member (ie a member who is not part of a political group) is treated in the same way as a group for the purpose of the allocation of seats. This regularises the position insofar as it is in any case only possible to comply with the legislation and also fill all committee seats by treating each independent member in this manner.
2.5 The Licensing Committee, being the committee established under section 6 of the Licensing Act 2003, is not subject to the proportionality rules of the 1989 Act. However, this council (like many others) has previously determined that it will be treated in the same manner as the ordinary committees in that respect, and it is therefore included in the overall calculations.

## 3. Proposal

3.1 In light of the issues identified under section 2 above and recent changes to the memberships of the political groups, the overall size of the council's committees and the allocation of seats has been reviewed.
3.2 The resulting proposed committee structure and allocation of seats is set out below.
3.3

| Committee | Places | Lab | Con | Liberal <br> Democrats | Newcastle <br> Independent <br> Group | UKIP | Borough <br> Independent <br> Group |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Finance <br> Resources and <br> Partnerships <br> SC | $\mathbf{1 1}$ | 5 | 4 | 1 |  |  | 1 |
| Economic <br> Development <br> and Enterprise <br> SC | $\mathbf{1 1}$ | 5 | 4 |  | 1 |  | 1 |
| Cleaner, <br> Greener and <br> Safer SC | $\mathbf{1 1}$ | 5 | 4 | 1 |  | 1 | 1 |
| Active and <br> Cohesive <br> Communities | $\mathbf{1 1}$ | 5 | 4 |  | 1 | 1 |  |
| SC |  |  |  |  | 1 |  |  |
| Wellth and |  |  |  |  |  |  |  |

3.4 The political groups have been requested to submit nominations in accordance with their group allocations, and these are appended.
3.5 The groups' nominations for the chairmanships and vice-chairmanships of committees are also appended.

## 4. Legal and Statutory Implications

4.1 The establishment of committees and the allocation of seats are undertaken in accordance with the relevant legislation, primarily the Local Government Act 1972, the Local Government and Housing Act 1989, the Local Government (Committees and Political Groups) Regulations 1990 (as amended), the Local Government Act 2000, the Localism Act 2011 and the Licensing Act 2003.

## 5. Equality Impact Assessment

5.1 No equality or diversity issues have been identified in the preparation of this report.

## 6. Financial and Resource Implications

6.1 There are no significant direct financial or resource implications arising from the proposals. There is no change to the number of chairmanships or vice-chairmanships so no impact on members' allowances.

## 7. Major Risks

7.1 It is essential that the council's decision making structures and processes are robust and established in line with the relevant legislation and principles of good governance, to minimise the risk of legal challenge. The proposed approach seeks to ensure those aims are met.
The appointment of scrutiny committees enables the Council to achieve enhanced accountability and transparency of decision making process. Scrutiny is a key element of the Council's executive arrangements and is the main way by which executive decision-makers are held to public account for the discharge of the functions for which they are responsible.
7.2 The scrutiny process is a key mechanism for enabling councillors to represent the views of their constituents and other organisations to the cabinet and to the Council and, by examining the operation and impact of the Council's policies, is a useful means of improving the development and delivery of services. Lack of an effective scrutiny function could lead to a lack of democratic accountability for the Council.
8. List of Appendices
8.1 The nominations for committee places, chairmanships and vice-chairmanships from each group are appended.
9. Background Papers
9.1 None.

## Notification of Political Groups of the Borough Council

Members are advised that the Proper Officer has received notification, under the provisions of the Local Government (Committees and Political Groups) Regulations 1990, of the operation of four political groups on the Council namely:-

| NAME \& NUMBER OF MEMBERS | DESIGNATED LEADER | DESIGNATED DEPUTY LEADER |
| :--- | :--- | :--- |
| LABOUR | ELIZABETH SHENTON | TERRY TURNER |
| CONSERVATIVE | STEPHEN SWEENEY | DAVID LOADES |
| LIBERAL DEMOCRAT | MARION REDDISH | IAN WILKES |
| NEWCASTLE INDEPENDENT GROUP | DEREK HUCKFIELD | EILEEN BRAITHWAITE |
| UKIP | KENNETH OWEN | DAVID HARPER |
| BOROUGH INDEPENDENT GROUP | BERT PROCTOR | BILLY WELSH |

Representation of Political Groups in Committees and Appointment of Members to Committees

|  |  | LABOUR | CONSERVATIVE | LIB DEM | UKIP | NEWCASTLE INDEPENDENT GROUP | BOROUGH INDEPENDENT GROUP |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Audit \& Risk | 7 | 3 | 2 | 1 | 0 | 0 | 1 |
|  |  | S Dymond | John Cooper | J Walklate |  |  | S White |
|  |  | S Pickup | P Waring |  |  |  |  |
|  |  | M Stubbs |  |  |  |  |  |
| Substitutes |  | 3 | 2 | 1 | 0 | 0 | 0 |
|  |  | T Hambleton | M Holland | M Reddish |  |  |  |
|  |  |  | S Sweeney |  |  |  |  |
| Independent Member |  |  |  | PHILL BUTTERS |  |  |  |


| Employees Consultative | 7 | 3 | 2 | 0 | 0 | 1 | 1 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | A Beech | John Cooper |  |  | D Huckfield | B Proctor |
|  |  | E Shenton | S Sweeney |  |  |  |  |
|  |  | R Wright |  |  |  |  |  |
| Substitutes |  | 3 | 2 | 0 | 0 | 1 | 1 |
|  |  | T Turner | T Johnson |  |  |  |  |
|  |  |  | D Loades |  |  |  |  |
|  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |
| Staffing | 11 | 5 | 4 | 0 | 0 | 1 | 1 |
|  |  | L Burch | John Cooper |  |  | Woolley | B Welsh |
|  |  | T Eagles | A Frankish |  |  |  |  |
|  |  | S Hambleton | M Holland |  |  |  |  |
|  |  | T Kearon | S Sweeney |  |  |  |  |
|  |  | K Robinson |  |  |  |  |  |
| Substitutes | 11 | 5 | 4 | 0 | 0 | 1 | 1 |
|  |  | T Turner | D Loades |  |  |  |  |
|  |  |  | C Mancey |  |  |  |  |
|  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |
| Grants | 9 | 4 | 3 | 1 | 0 | 0 | 1 |
| Assessment |  |  |  |  |  |  |  |
|  |  | M Astle | Julie Cooper | J Walklate |  |  | B Welsh |
|  |  | S Burgess | A Parker |  |  |  |  |
|  |  | A Rout | L Wing |  |  |  |  |
|  |  | J Winfield |  |  |  |  |  |
| Substitutes | 9 | 4 | 3 | 1 | 0 | 0 | 1 |
|  |  | A Beech | D Loades | I Wilkes |  |  |  |
|  |  |  | G Heesom |  |  |  |  |



|  |  | S Hambleton | G Heesom |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | S Pickup | C Mancey |  |  |  |  |
|  |  | S Simpson | P Northcott |  |  |  |  |
|  |  | M Stubbs | B Panter |  |  |  |  |
|  |  | G Williams |  |  |  |  |  |
|  |  | J Williams |  |  |  |  |  |
|  |  |  |  |  |  |  |  |
| Substitutes | 16 | 7 | 5 | 1 | 1 | 1 | 1 |
|  |  | T Turner | M Holland | I Wilkes | D Harper |  |  |
|  |  | J Winfield | D Loades |  |  |  |  |
|  |  |  | S Sweeney |  |  |  |  |
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|  |  |  |  |  |  |  |  |
| Public | 13 | 6 | 5 | 0 | 0 | 1 | 1 |
|  |  | D Allport | L Bloor |  |  | E Braithwaite | B Welsh |
|  |  | L Burch | L Hailstones |  |  |  |  |
|  |  | S Dymond | P Hailstones |  |  |  |  |
|  |  | D Jones | I Matthews |  |  |  |  |
|  |  | M Olszewski | J Tagg |  |  |  |  |
|  |  | K Robinson |  |  |  |  |  |
| Substitutes | 13 | 6 | 5 | 0 | 0 | 1 | 1 |
|  |  | T Hambleton | G Heesom |  |  |  |  |
|  |  | J Williams | T Johnson |  |  |  |  |
|  |  | J Winfield | P Waring |  |  |  |  |
|  |  |  | L Wing |  |  |  |  |
| Standards | 8 | 4 | 3 | 0 | 0 | 0 | 1 |
|  |  | A Beech | G Heesom |  |  |  | B Welsh |
|  |  | S Burgess | T Johnson |  |  |  |  |




|  |  |  | S Sweeney |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| Governance <br> Review Sub <br> Committee | 5 | $\mathbf{2}$ | $\mathbf{2}$ | 0 |  |  |
|  |  |  |  |  |  |  |
|  | E Shenton | M Holland |  |  |  |  |
|  | T Turner | T Johnson |  |  |  |  |

## Appointment of Chairs and Vice-Chairs of Committees (in accordance with Standing Order 46(1)

Members are advised of the following nominations for the positions of Chair and Vice-Chair for the various Committees of the Council. Where there are two nominations (highlighted in bold), the Council must vote on which Member to appoint:-

| COMMITTEE | CHAIR | VICE-CHAIR |
| :--- | :--- | :--- |
| Audit \& Risk | S Pickup <br> P Waring | John Cooper <br> S Dymond |
| Conservation Advisory | Julie Cooper <br> W Naylon | T Johnson <br> R Wright |
|  | PORTFOLIO HOLDER | NO NOMINATION REQUIRED |
| Employees Consultative | PORTFOLIO HOLDER | NO NOMINATION REQUIRED |
| Grants Assessment | T Hambleton <br> S Tagg | C Mancey <br> S White |
| Licensing | T Johnson <br> T Turner | NO NOMINATION REQUIRED |
| Member Development | B Proctor | A Fear <br> S Pickup <br> M Reddish |
| Planning | K Robinson <br> I Matthews | B Welsh |
| Public Protection | John Cooper <br> S Hambleton | NO NOMINATION REQUIRED |
| Staffing Committee |  |  |


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| :--- | :--- | :--- |
| Standards Committee | S Hambleton <br> C Mancey | G Heesom <br> J Winfield |
|  | D Jones <br> P Northcott | L Hailstones <br> R Wright |
| Health \& Well Being Scrutiny | G Heesom <br> G Williams | D Allport <br> Julie Cooper |
| Active \& Cohesive Communities SC | S Burgess <br> C Mancey |  |
|  | Cleaner, Greener \& Safer Communities SC | W Naylon |
| Economic Development \& Enterprise SC | A Gardner <br> D Loades | P Northcott <br> G Williams |
| Finance, Resources and Partnerships SC | A Frankish <br> J Winfield | C Spence <br> P Waring |
| MAYOR, DEPUTY MAYOR, LEADER AND DEPUTY LEADER NOMINATIONS |  |  |
| NOMINATION FOR MAYOR | CLLR IAN WILKES |  |
| NOMINATION FOR DEPUTY MAYOR | G Heesom <br> S White |  |

APPENDIX A . IF MORE THAN ONE NOMINATION A VOTE IS REQUIRED.

## Outside Bodies - Community Groups

| Organisation/Partnership | Number <br> of places | Status of Body | Current <br> Representatives | Nominations <br> $2016 / 17$ |
| :--- | :---: | :---: | :---: | :---: |



Outside Bodies - Third Sector

| Organisation/Partnership | Number <br> of places | Status of Body | Current <br> Representatives <br> Simon White | Nominations 2016/17 |
| :--- | :---: | :---: | :---: | :---: |$|$| David Loades |
| :---: |
| Community Council for Staffordshire |
| So Kidsgrove White |


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| :---: | :---: | :---: | :---: | :---: |
| Aspire Board This parent company ceases with effect from July 2016 therefore there is no need to nominate a replacement representative to this Board. Aspire Housing Board will in effect revert back to the parent company having two direct subsidiaries, PM Training and The Realise Foundation. | 1 | Local Body | MRS HAMBLETON |  |
| Campaign to Protect Rural England - County Branch | 1 | Regional Body | Councillor Loades Councillor Naylon | Wenslie Naylon Barry Panter |
| Local Government Association - General Assembly | 1 | National Body |  | Leader |
| Local Enterprise Partnership | 1 | Regional Body | Leader | Leader or relevant portfolio holder |
| Locality Action Partnerships: <br> Audley <br> Butt Lane <br> Betley, Keele and Madeley <br> Clayton <br> Poolfields, Thistleberry and Town <br> East Newcastle <br> Greater Chesterton <br> Kidsgrove <br> Newcastle Rural <br> Partnership of Western Communities | N/A | Local body |  | The LAP constitutions state that membership is open to <br> "Any County or District Councillor representing any part of the area" - this negates the need to make specific nominations annually. |
| Business Improvement District | 1 | Local Body |  | Portfolio Holder for Regeneration Assets |


| Newcastle-under-Lyme Partnership (Local Strategic Partnership) <br> (Strategic Board) | 1 + sub | Local Body |  | Leader (substitute Deputy Leader) |
| :---: | :---: | :---: | :---: | :---: |
| "Enjoy Staffordshire" Destination Management Partnership | 1 | Local Body | Current representative is the Portfolio Holder for Town Centres, Business and Assets | The Portfolio Holder Leisure, Culture and Localism may be more appropriate |
| Staffordshire County Council Health Scrutiny Committee | 1 | Local body |  | Chair of Health Scrutiny |
| Staffordshire Health and Wellbeing Board | 1 | Local body |  | Leader or relevant portfolio holder (if required) |
| Staffordshire LGA - Waste Board | 1 | Local Body |  | Portfolio Holder for Environment and Recycling |
| Staffordshire Playing Fields Association | 1 | Local Body | Portfolio Holder for Environment and Recycling | As existing |
| Staffordshire Police and Crime Panel | 1+ sub | Local Body |  | Portfolio Holder for Safer Communities |
| Stoke-on-Trent and Staffordshire Strategic Partnership | 1 | Local Body |  | Leader |
| Waste and Mineral Site Liaison Committee - Acton | 1 | Local Body |  | David Loades |


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| :---: | :---: | :---: | :---: | :---: |
| Naste and Mineral Site Liaison Committee - Knutton | 2 | Local Body |  | Tony Eagles <br> Amelia Rout |
| Waste and Mineral Site Liaison Committee -Madeley | 2 | Local Body |  | Barry Panter <br> Billy Welsh <br> Simon White |
| Waste and Mineral Site Liaison Committee -Holditch House | 1 | Local Body |  | Chris Spence <br> Alison Gardner |
| Waste and Mineral Site Liaison Committee -Walleys | 6 | Local Body |  | Tony Eagles <br> Amelia Rout <br> Derrick Huckfield <br> Eileen Braithwaite <br> Two of the following: <br> Marion Reddish <br> June Walklate <br> Lucinda Wing |
| West Midland Reserve Forces and Cadets Association | 1 | Regional Body | MIKE STUBBS | Mike Stubbs |


| West Midlands Employers | $1+$ sub | Regional Body | Leader <br> (Substitute - Portfolio <br>  <br> Resources |
| :--- | :---: | :---: | :---: | :---: |
| District Councils Network | 1 | National Body | Leader |
| LGiU Assembly | 1 | National Body | Kyle Robinson |

